

# **Community Development – Zoning Division**

John Pederson – Division Manager

# **ZONING CASE**

Z-5-2024

# SITE BACKGROUND

Applicant Marianna Kovitch Phone 678-469-3669

Email mlibkind@gmail.com

Representative Contact

Phone

770-429-1499

Email

J. Kevin Moore

770-429-1499

jkm@mijs.com

Titleholder Mt. Bethel Church, Inc.

Property Location Located on the south side of Lower Roswell Road, west of

Woodlawn Drive

Address 4608 Lower Roswell Road

Access to Property Lower Roswell Road

**QUICK FACTS** 

Commission District 2-Richardson

Current Zoning RA-4
Current Use of Property Church
Proposed Zoning LRO

Proposed Use Medical Office

Future Land Use PI
Site Acreage 1.139
District 1
Land Lot 9, 10

Parcel # 01001000140

Taxes Paid Exempt

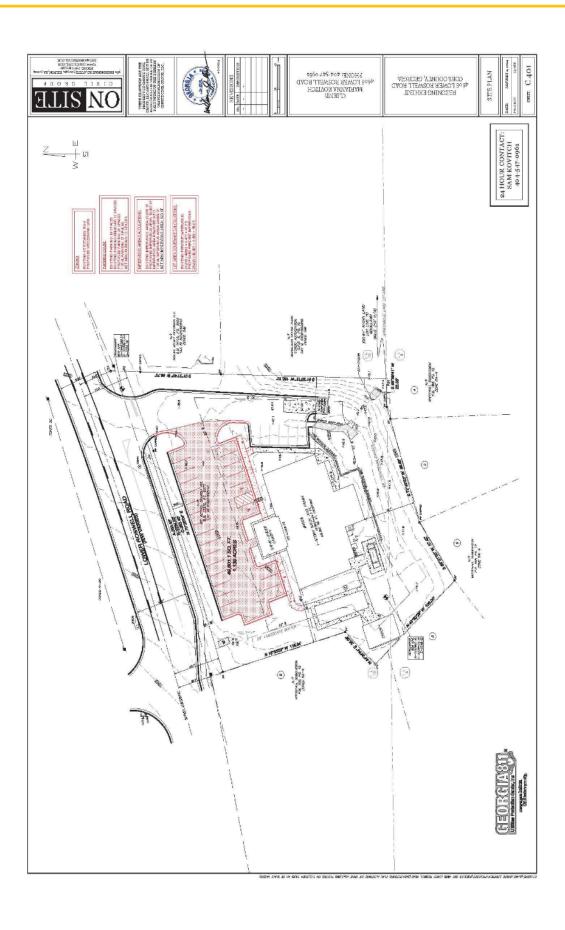
# FINAL ZONING STAFF RECOMMENDATIONS

(Zoning Staff Member: Terry Martin, AICP, CNU-A)

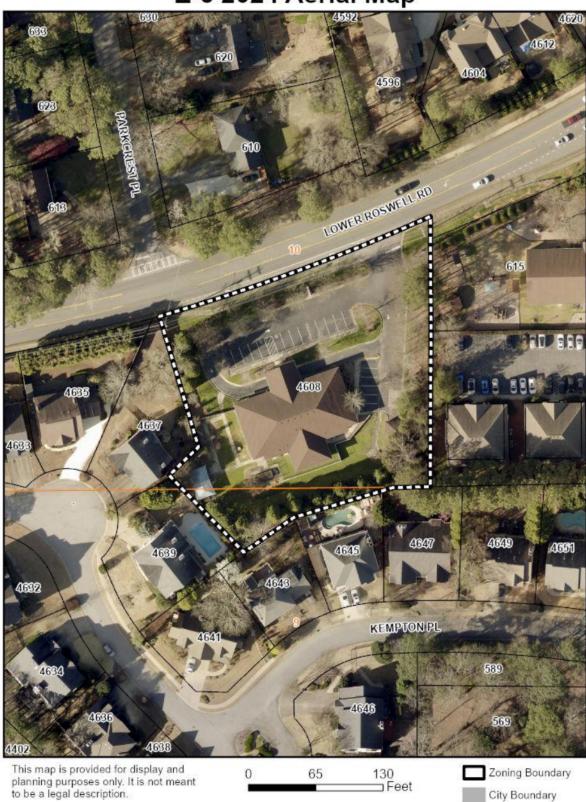
Based on the analysis of this case, Staff recommends **DELETION TO LPSP LIMITED** 

PROFESSIONAL SERVICES PERMIT, subject to:

- 1. Site plan dated January 2, 2024, with District Commissioner approving minor modifications;
- 2. Health practitioner or professional office use only with specific users subject to District Commissioner approval;
- 3. Landscape plan which includes a 10 foot buffer adjacent to existing residential properties to be approved by the District Commissioner;
- 4. Department of Transportation comments and recommendations;
- 5. Fire Department comments and recommendations;
- 6. Stormwater Management Division comments and recommendations; and
- 7. Water and Sewer Division comments and recommendations.



# Z-5 2024 Aerial Map



# **North**

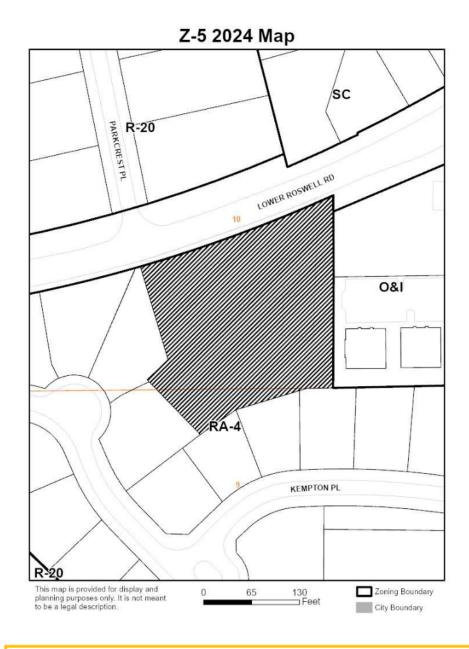
Zoning: R-20, RA-4 / Single-family residences

Future Land Use: MDR

WEST

**Zoning:** RA-4 / Single-family residences

Future Land
Use: MDR



<u>EAST</u>

**Zoning:** O&I / Professional Office Park and Former Mt. Bethel Day Care Center

Future Land Use: MDR

# <u>SOUTH</u>

**Zoning:** RA-4 / Single-family residences

Future Land Use: MDR

## **Current zoning district for the property**

The RA-4 district is established to provide locations for the development of single-family detached or attached residential dwelling units including the combination of duplexes, triplexes and quadruplexes. The dwelling units are to be designed so as to be placed on an individual lot attached to another dwelling unit or on an adjoining lot where the units will be attached by a common party wall. This residential use is designed to be located within or on the edge of properties delineated for low and medium density residential categories as defined and shown on the Cobb County Comprehensive Plan. When residentially compatible institutional and recreational uses or residential uses are developed within the RA-4 district, they should be designed and built to ensure intensity and density compatibility with adjacent single-family detached dwellings and otherwise to implement the stated purpose and intent of this chapter.

#### Requested zoning district for the property

The LRO district is established to provide locations for low scale professional offices and other nonretail commercial uses such as offices and nursery schools, which are on properties delineated within or on the edge of a neighborhood activity center, community activity center or regional activity center as defined and shown on the Cobb County Comprehensive Plan: A Policy Guide, adopted November 27, 1990. When located on the edge of a neighborhood activity center node as defined by the comprehensive plan, the LRO district should provide for office uses that are low in intensity to ensure compatibility with adjacent single-family detached dwellings and otherwise to implement the stated purpose and intent of this chapter.

#### Summary of the applicant's proposal

The applicant is requesting a rezoning to the LRO low rise office district in order to reuse the existing property for a dental/medical office. The existing building will be utilized, with renovations to the exterior and interior and upgrades to the landscaping, signage, and parking. There is no new, additional development of the parcel proposed. Hours of operation for the future tenant will be Monday through Friday 8:00 a.m. to 6:00 p.m.

#### Non-residential criteria

Proposed # of buildings: 1, existing Proposed # of stories: 1, existing

Total sq. footage of development: 6,060 square feet

Floor area ratio: 0.12

Square footage per acre: 5,320 Required parking spaces: 16 Proposed parking spaces: 31 Acres in floodplain or wetlands: 0 Impervious surface shown: 49.6%

# Are there any zoning variances?

Yes;

- Reduce the side setback for an accessory structure under 650 square feet (existing approximately 600 square foot canopy) from required 20 feet to zero feet adjacent to the west property line; and
- 2. Increase the maximum allowable impervious coverage from required 40% to 49.6% (existing).

Are there any environmental conditions existing or proposed on the site?

None identified by the applicant.

12/20/24

The proposed zoning case must address the comments listed below by prescriptive code or equivalency, as approved by the Cobb County Fire Marshal's Office

Approval based on Professional Engineer-stamped plans that signify overall plan conformance to all Georgia State and Cobb County Codes. Design Professional and Developer maintain the sole responsibility for the design and for correcting all errors, omissions, problems, and code violations (if any) exposed during construction AFTER authorization by Cobb County.

#### **CERTIFICATE OF OCCUPANCY:**

Plans must be submitted to the Cobb County Fire Marshal's Office to initiate the Certificate of Occupancy process. Site plan approval must be issued prior to approval of building plans.

#### FIRE PROTECTION:

Automatic sprinkler protection must be provided where mandated by the applicable codes.

#### Jeff Byrd

(770) 528-8814 Jeffrey.Byrd@cobbcounty.org

# **Z-5-2024 DEPARTMENT COMMENTS – Site Plan Review**

12/21/2023

As determined by the Site Plan Review Section, the property owner may be required to obtain a Land Disturbance Permit to perform any site modifications, as required per stipulation approval (fencing, landscaping, curb/gutter & sidewalk installation, etc.) or otherwise. Contact Site Plan Review, 770-528-2147.

# **Z-5-2023 DEPARTMENT COMMENTS – Cemetery Preservation**

No comment

2/6/24

Approval of this petition will not have an impact on the enrollment of schools.

#### 12/29/2023

#### Site Data

1. Address: 4608 Lower Roswell Rd

2. District: 2

Existing Zoning: RA-4 Existing Allowable Impervious Coverage: 40%
 Proposed Zoning: LRO Allowable Future Impervious Coverage: 70%

5. Future Land Use: PI

# **Existing Conditions**

#### Floodplain Information

1. Flood Damage Prevention Designated Flood Hazard: No

#### **Stormwater Information**

Drainage Basin: Tributary to Sope Creek

2. State Stream Buffers: No

3. County Stream Buffer Ordinance: No

4. Impaired Stream: Yes: If the site is within a one-mile radius of an impaired stream additional Erosion Control BMP's per the State's current requirements will be required. It is the Engineer's responsibility to verify Impaired Streams per the State EPD's list.

5. Hotspot: No6. Wetlands: No

7. Water Intake Zone: No

8. Chattahoochee River Corridor: No9. Existing Onsite Ponds / Lake: No

#### **Topography Information**

1. General site Description: The site is developed with and existing building and parking lot. Runoff from the site drains to an existing detention pond onsite.

# **Project Design Comments and Recommendations**

The following comments and recommendations are typically required at the time of plan review and permitting.

#### At this time there are no present or future site improvement/modifications proposed.

 Any Future improvements to the site will be considered a redevelopment project. Redevelopment projects that create, adds, or replaces 5,000 square feet or greater of new impervious surface area or that involves other land disturbing activity of one acre or more. Therefore, requiring an updated stormwater management facility that may require runoff reduction, water quality, and detention per the Georgia Stormwater Management Manual (GSMM). 12/29/2023

## Comprehensive Plan Future Land Use Designation: Public Institutional

The subject tract is within the Public Institutional (PI) future land use category. The purpose of PI is to provide for certain state, federal or local government use and institutional land uses such as government building complexes, police and fire stations, colleges, churches, hospitals, etc. While the future land use map reflects existing uses, it is important to realize that uses in this category have the potential to be developed at a regional, community or neighborhood scale. Any use in this category should be developed in a manner consistent with other policies in this plan.

#### Future Land Use Sub-Category? N/A

Consistent 🔀 In	consistent		
House Bill 489 Intergove	rnmental Agreement Zoning Amend	dment Notificat	ion
Is the proposal within on If yes, which City:	e-half mile of a city boundary? N/A	Yes [	⊠ No
Was the city notified?	N/A		
Specific Area Policy Guid Policy:	elines:	Yes	⊠ No
Masterplan/ Corridor Sto Name of Masterplan/Co		Yes	⊠ No
	area? Johnson Ferry Road comply with the design requirement	⊠ Yes	☐ No
Is the property within an If yes, Opportunity Zone		Yes	⊠ No
(The Opportunity Zone is an in	centive that provides \$3,500 tax credit per j s for new or existing businesses)	job in eligible areas	s if two or more jobs are
Is the property within an If yes, Enterprise Zone? (The Enterprise Zone is an ince		Yes	No tives for qualifying
businesses locating or expand	ing within designated areas for new jobs an	nd capital investme	nt)
Is the property eligible for Program?	or the Façade Improvement	Yes	⊠ No

(The Façade Improvement Program is an incentive for owners and tenants to enhance the appearance of buildings. The CDBG program provides the funding. Properties must be either on the current inventory of redevelopment sites

(continued) or in a corridor study area and be in a census tract with at least 51% low and moderate income. The program serves to improve the economic viability of these areas.)									
Is the property eligible for incentives through the	Yes	⊠ No							
Commercial and Industrial Property Rehabilitation	_	_							
Program?									
(The Commercial and Industrial Property Rehabilitation Program Is an incentivalorem property taxes for qualifying redevelopment in eligible areas)	ve tnat proviae	es a reauction in aa							
Note: For more information on incentives, please call the Communit Development Division at 770-528-2018 or find information online at									
Special District:									
Is this property within the Cumberland Special District #1 (hotel/motel fee)?	Yes	⊠ No							
District #1 (notel/motel ree):									
Is this property within the Cumberland Special	Yes	⊠ No							
District #2 (ad valorem tax)?									
Is this property within the Six Flags Special Service District?	Yes	⊠ No							
Dobbins Air Reserve Base Zones:									
Is the property within the Dobbins Airfield Safety Zone?	Yes	⊠ No							
Is the property within the Clear Zone (CZ)?	Yes	⊠ No							
		N.,							
Is the property within 3000' of Dobbins ARB?	Yes	⊠ No							
Is the property within the Accident Potential Zone (APZ I)?	Yes	⊠ No							
Is the property within the Accident Potential Zone II (APZ II)?	Yes	⊠ No							
Is the property within the Noise Zone?	Yes	⊠ No							
Is the property within the Bird/Wildlife Air Strike Hazard Area									
(BASH)?	Yes	⊠ No							

# **Historic Preservation:**

After consulting various county historic resources surveys, historic maps, archaeology surveys and Civil War trench location maps, staff finds that no known significant historic resources appear to be affected by this application.

# Z-05-2024 DEPARTMENT COMMENTS – Water and Sewer

12/29/23 – DATE OPTIONAL			
Water comments:			
At development:	<b>⊠</b> YES	☐ NO	
Fire flow test required:	YES	$oxed{oxed}$ NO	
Size/location of existing water main(s): 12" in L	ower Roswe	ell Road	
Additional water comments: existing water ser	vice		
Sewer comments:			
In the drainage basin:		☐ NO	
At development:	YES	☐ NO	
Approx. distance to nearest sewer: Lower Rosw	vell Road fro	ntage	
Estimated waste generation (in G.P.D.): Averag	ge daily = +/	- TBD	
Peak f	low = +/- TB	D	
Treatment plant: RL Sutton WRF			
Plant capacity:		☐ NO	
Projected plant availability:	0-5 yea	rs 5-10	years 🛛 over 10 years
Off-site easement required:	YES*	$oxed{oxed}$ NO	*If off-site easements are required, the
Line capacity study required:	YES	$oxed{oxed}$ NO	developer/owner must submit easements to CCWS for review and approval as to form and
Letter of allocation issued:	YES	$oxed{oxed}$ NO	stipulations prior to the execution of easements by the property owners. All
Septic tank recommended by this department:	YES	$oxed{oxed}$ NO	easement acquisitions are the responsibility of the developer/owner.
Subject to Health Department approval:	YES	$oxed{oxed}$ NO	

Additional sewer comments: existing sewer service

Note: These comments only reflect what facilities were in existence at the time of this review. Developer may be required to install/upgrade water mains based on fire flow test results or Fire Department code. This will be addressed in the Plan Review process. The developer/owner will be responsible for connecting to the existing county water and sewer systems, installing and/or upgrading all outfalls & water mains, obtaining onsite and/or offsite easements, and dedication of onsite and/or offsite water and sewer to Cobb County as may be required. Rezoning does not guarantee water/sewer availability or capacity unless so stated in writing by the Cobb County Water System.

Roadway	Roadway classification	Speed limit (MPH)	Jurisdictional control	Min. R.O.W. requirements
Lower Roswell Road	Arterial	40	Cobb	100'

Roadway	Location	Average daily trips	Level of service
Lower Roswell Road	East of Woodstone Wood Drive	18,300	F

Based on 2018 traffic count data collected by Cobb County DOT for Lower Roswell Road

Planning Level of Service based on available Average Daily Trips using GRTA guideline thresholds. Classification thresholds for LOS A and LOS B are not available for arterial roadways from this data source.

LOS C or D is acceptable based on GDOT Design Policy Manual criteria.

ITE		Expected		AM			PM		
Land	Description	Size (KSF)	In	Out	Total	In	Out	Total	Daily (vpd)
Use		Size (KSF)	(vph)	(vph)	(vph)	(vph)	(vph)	(vph)	
	Medical								
	Dental Office	6.06	15	_	19	7	17	24	210
	(Stand-	6.06	15	4	19	,	1/	24	218
720	Alone)								

vph = vehicles per hour, vpd = vehicles per day, KSF = 1,000 square feet Development gross trip generation based on available development size and rates from the Institute of Transportation Engineers (ITE) Trip Generation, 11<sup>th</sup> edition.

#### **Comments and observations**

Lower Roswell Road is classified as an arterial and according to the available information the existing right-of-way does not meet the minimum requirements for this classification.

Cobb DOT has a roadway project (E6020 Lower Roswell Road Safety and Operational Improvements) along Lower Roswell Road. A section of the planned roadway improvements runs along the frontage of this development.

In accordance with Cobb County Code 134-121 and based on site plan received December 7, 2023, this development does not require a traffic study submittal.

#### Recommendations

- Recommend applicant consider entering into a development agreement pursuant to O.C.G.A. 36-71-13 for dedication of the following system improvements to mitigate traffic concerns: a) donation of right-of-way on the south side of Lower Roswell Road, a minimum of 50' from the roadway centerline, and in coordination with right-of-way requirements for proposed roadway project.
- 2. All signage and landscaping should be installed off county right-of-way and where it will not impede the line of sight for the driveways or roadway.

(continued)

3. Recommend applicant be required to meet all Cobb County Development Standards and Ordinances related to project improvements.

#### **STAFF ANALYSIS**

Per section 134-122 of the Official Code of Cobb County, below is a written zoning analysis relating to the following (question in bold; the answer is not bold):

A. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property;

It is Staff's opinion that deleting the applicant's rezoning proposal to a Limited Professional Services Permit (LPSP) will permit a use that is suitable in view of the use and development of adjacent and nearby properties. Allowing the developed property to be reused for a low intensity use would provide an appropriate transition between the existing single-family homes to the west and the office uses to the east.

B. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property;

It is Staff's opinion that the applicant's proposal should not have an adverse effect on the usability of adjacent or nearby properties. Granting a LPSP to reuse the existing building with little modification will minimize impact to residential neighbors while allowing continued use of the existing site. There is room for the installation of landscape screening adjacent to the residential neighbors should it be deemed necessary.

C. Whether the zoning proposal will result in a use which will or could cause an excessive burdensome use of existing streets, transportation facilities, utilities, or schools;

It is Staff's opinion that deleting the applicant's rezoning proposal will not result in a use which would cause an excessive or burdensome use of existing streets, transportation facilities, or utilities. This opinion can be supported by the departmental comments contained in this analysis.

 Whether the zoning proposal is in conformity with the policies and intent of the comprehensive plan;

It is Staff's opinion that the applicant's rezoning proposal is not in conformity with the policy and intent of the Cobb County Comprehensive Plan, which delineates this property as being within the Public Institutional (PI) future land use category. The purpose of the PI category is to provide for certain state, federal or local government use and institutional land uses such as government building complexes, police and fire station, colleges, churches, hospitals, etc. While the future land use map reflects existing uses, it is important to realize that uses in this category have the potential to be developed at a regional, community or neighborhood scale. The PI future land use category resulted from its previous church related use. Rather than rezoning, deleting the request to the LPSP will allow reuse of the developed site in a manner that recognizes the MDR future land use designation of adjacent properties.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal;

It is Staff's opinion that there are existing and changing conditions affecting the use and development of the property which give supporting grounds for deleting the applicant's proposal to the LPSP Limited Professional Services Permit. The LPSP would allow reuse of the existing developed property with minimum renovations to the building and overall site. Stemming from its former church-related use, the property is currently zoned RA-4 but developed in a commercial manner. However, the existing building is transitional is nature with a more residential appearance and found within the MDR medium density residential future land use category. The LPSP will allow the structure to be reused and not force major demolition and redevelopment of the site.

Recognizing its existing residential (RA-4) zoning, landscape screening requirements may be reduced from 20 feet to 10 feet where adjacent to residential properties. Other qualifications of the LPSP such as restrictions in the use and user will further lessen the impact of a non-residential site adjacent to existing residences.

The staff analysis and recommendation made by the Planning and Zoning Staff are only the opinions of the Planning and Zoning Staff and are by no means the final decision. The Cobb County Board of Commissioners makes the final decisions on all Rezoning and Land Use Permits at an advertised public hearing.

# Application No. z- 5 (2024)

Hearing Dates: PC - 02/06/2024

BOC - 02/20/2024

# Summary of Intent for Rezoning

a)	Proposed unit square-footage(s):	Not Applicable.
<b>b</b> )	Proposed building architecture:	Not Applicable.
c)	List all requested variances:	Not Applicable.
_		
Non-	residential Rezoning Information (attac	
a)	Proposed use(s):	ental/Medical Office
<b>b</b> )	Proposed building architecture: Ex	xisting building will be utilized, with renovations to
		e exterior and interior.
<b>c</b> )		Monday - Friday; 8:00 a.m 6:00 p.m.
<u>d)</u>	List all requested variances:	None known at this time.
	ner Pertinent Information (List or atta	ch additional information if needed)
3. Otl	*	

portion of the Application for Rezoning, or documentation attached thereto, at any time during the rezoning process.

## IMPACT ANALYSIS STATEMENT

**Application No.: Hearing Dates:** 

(2024)February 6, 2024

February 20, 2024

Applicant: Titleholder: Marianna Kovitch

Mt. Bethel Church, Inc.

# BEFORE THE COBB COUNTY BOARD OF COMMISSIONERS OF ROADS AND REVENUES AND THE COBB COUNTY PLANNING COMMISSION

Analysis of impact of the proposed rezoning with respect to the following:

- Applicant, Marianna Kovitch (hereinafter "Applicant"), is seeking rezoning of (a) approximately 1.13 acres located on the southerly side of Lower Roswell Road, westerly of Woodlawn Drive, being more particularly known as 4608 Lower Roswell Road, Land Lots 9 and 10, 1st District, 2nd Section, Cobb County, Georgia (hereinafter the "Property" or the "Subject Property"). The Property is currently zoned to the RA-4 zoning category and has an existing building and parking, which has been utilized by the owner, Mt. Bethel Church, Inc., for Church-related activities. Applicant is seeking rezoning of the Property to the Low Rise Office ("LRO") zoning category to allow the structure to be utilized as a professional medical office. The requested zoning is suitable for the Subject Property as adjacent and nearby properties are zoned to various commercial categories, such as Office and Institutional ("OI"), General Commercial ("GC"), Community Retail Commercial ("CRC"), Neighborhood Retail Commercial ("NRC"), and Neighborhood Shopping ("NS"); as well as to the residential categories of RA-4, RA-5, and R-20. To rezone the Subject Property to the proposed LRO zoning classification for the proposed use, would allow for a transitional rezoning with little to no impact upon the existing residential areas.
- (b) This zoning proposal should have no adverse effect on the existing use or usability of adjacent or nearby property. The proposed use of the Subject Property should have no impact on surrounding properties. If approved and developed according to the request, the adjacent and nearby property owners should benefit in increased land values.
- The Subject Property, as presently zoned, does not have a reasonable economic use. The (c) proposed zoning will allow for a higher and better use of the Subject Property.
- This zoning proposal will not cause excessive or burdensome use of existing streets, (d) transportation facilities, utilities, or schools. Commercial development has almost no

effect on schools and minimal effect on utilities and transportation facilities. There should be minimal impact on traffic in and around the Subject Property

- (e) The zoning proposal is not in conformity with the Land Use Map of Cobb County, Georgia, as the Property is currently classified within the "Public Institutional" classification due to its ownership and use by Mt. Bethel Church, Inc. However, immediately adjacent to the Property is an Office/Institutional zoned parcel, lying within the Medium Density Residential land use category, and both properties being immediately adjacent to and westerly of a Community Activity Center. Moreover, the Property is already developed consistent with the LRO standards.
- (f) This zoning proposal is consistent with the current conditions affecting the use of this Property; as well as surrounding properties. The proposed rezoning would allow for a more suitable and economic use of the Subject Property without high impact into any adjacent or surrounding properties. Applicant proposes renovations and upgrades to the exterior and interior of the existing structure, including upgrades to the landscaping, signage, parking, and the like, with no new building or development on the remaining acreage of the tract. The proposed medical office use would provide a low-impact, transitional use between existing residential neighborhoods and more intense commercial development to the east along Lower Roswell Road.

#### **ENVIRONMENTAL SITE ANALYSIS (ESA) FORM**

Application No.: Hearing Dates:

Z- (2024) February 6, 2024

February 20, 2024

Applicant: Titleholder: Marianna Kovitch

Mt. Bethel Church, Inc.



# BEFORE THE COBB COUNTY BOARD OF COMMISSIONERS OF ROADS AND REVENUES AND THE COBB COUNTY PLANNING COMMISSION

Applicant, Marianna Kovitch (hereinafter "Applicant"), is seeking rezoning of approximately 1.13 acres, with an existing structure and related parking, located at 4608 Lower Roswell Road (the "Property" or the "Subject Property") to the Low Rise Office ("LRO") zoning category to allow the structure to be utilized for a dental/medical office. Adjacent and nearby properties are utilized for residential, commercial, and public/institutional purposes.

#### 1. Conformance with the Comprehensive Plan

Rezoning of the Subject Property to the requested LRO zoning classification to allow for the redevelopment of the Property for medical office purposes clearly complies and conforms to the policy and intent of the Comprehensive Land Use Plan. The rezoning will allow the Property to be repurposed, with little to no effect upon surrounding residential neighborhoods.

#### 2. Environmental Impacts of the Proposed Project

The proposed rezoning will have no impact or effect upon any wetlands, flood plain, streams, stream buffers, slopes, vegetation, wildlife, or archeological or historical sites as none exist on the Subject Property. There is an existing structure with related parking which was previously constructed, and Applicant will perform renovations and upgrades to those features.

## 3. Project Implementation Measures

With the nature of the project being renovation and refurbishing of existing site features, there will be no impact upon environmental features.